

Declassified and Approved For Release 2013/09/26: CIA-RDP13X00001R000100440001-5

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7 March 1911

Dr. William Langer, Chief

Wemsarch and Analysis Branch

Office of Strategic Services

Diam HELL:

Here are copies to two papers I obtained from Colonel Adams of the Engineer Corps who was in command in Replace. I thought you might be interested in getting his views.

Sincerely,

William J. Donovan Director

Att coments

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" March 1944

Colonel Doneld B. Adems
331 Beach Wout Drive
Hea Fochelle, New York

My dear Colonel:

Here are the papers you care to me enough to loan me. They were of great and a suppreciate having them.

I hope you are having a good leave and look forward to sceing you.

Sincerely,

William J. Domovan Director

Attacionnita



HEADQUARTERS EUROPEAN THEATER OF OPERATIONS
UNITED STATES ARMY
APO 887
OFFICE OF THE CHIEF ENGINEER

2 February 1944

MEMORANDUM TO: Brigadier General C.R. Moore, Chief Engineer, ETOUSA

1. Following your verbal instructions I summit nerewith three (3) papers covering the following subjects:

A. Real Estate.

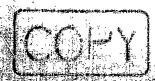
b. Pelations of the Civil Allairs Organication to the Engineers.

c. Civilian Labor.

important on boin, into a "new" country as a result of my experience as ringinger, E.B.S. in Algeria and Tantota, and as Commanding Officer, Metropolitan area of Maples.

DOWALD D. AOA W. Colonel, C.L.

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RELATION OF CIVIL AFFAIRS ORGANIZATION TO CIVIL AFFACES

- These notes are based on experience with Civil All ales, and A.C.C., during the first three nonths and a half occupation of the Metropolitan Area of Napita.
 - 2. The A.M.G. is divided into the following:
- The District organization, which more or less donforms to the "International Line" between the U.D. 10rces the British forces.
- The Provincial organization, which roughly comforms to the respective Italian provinces.
 - The City of Naples' organization.
- The A.C.C. watches over and controls to an extent concerning which the writer is unfamiliar, the "King's Italy". This is roughly the area lying to the south-east of the cones of the armies.
- 4. On entering the area, the basic principle and established lished that the A.M.G. had a primary interest in and primary tal, and economic affairs except where or when such all it is rectly affected Army personnel and military operations. the latter cases, when, as and if "urgent military necessity" dictated such action, on request of the Base Section Communication or his representative, the A.M.G. would step uside. The contraction however, always offered their co-operation until such than the military situation was met and satisfied. These arrang mantiwers accomplished with minimum triction.
 - The A.M.C. concerns itself, among ot: thing, all a the following:
 - City Utilities. (gas, water, electricity.)
 - Streets, reads, and bridges.
 - Severa, garbage removal and senitation in general.

The second of a clonel donuments.

Took then say to long and supplies for civilian

School. Ly Culvi

because the A. M.G. was A lead the late of the tactical troops, the Base We was Commander or his ropicientative, was obliged to take we in slote and it part.

The City While Class

Initially, en acquate supply of water for the ethor and was restored som after the occupation of the section with the local water Company.

Gen service was in part, initially turned on the core of A. G. Because of lack of proper warnings, 2000 the proper testing of the system there were nome wing the pleasures. This careed the rehabilitation of the gas appeared to the Buse Section Commander. By his orders, by the City, after proper stops had been totan to warn civilian as well an milithe personal and proper engineering tests had been asset to plant the administra of gas nockets. The resistance of tive to her just clos of the me plant in better producing con-

the in the same by of placer to power was brought into to city a great the offerior of Army Laginogra, supplemented of the society and precia. These troops repaired transmission

construction of the local disself of the local disself of the local disself of the continue of the process for cometime of the first process for cometime of the school pitting of the juice over the lines was due to the school pitting of the juice over the lines was due to the school of the army and base duction engineer thoops. The overell co-ordination by the higher echelons above referred to the undow tadly be of advantage later on when it is made the continue from the new contemplated for large forers into the front on anthe and on railway cards, will most as-

the lack of up-keep. The Base Section Engineers took over the lack of up-keep. The Base Section Engineers took over the job of clearing mebris and repairing the arterial directs utilities to the maximum all of the city's incilities. This required a considerable number of U. S. Francisco toops, and transportation, and engineer equipment. Caose supervision and a firm policy was necessary to persuade the city authorities to put a sufficient number of workers on the street; to do the many small jobs where no question of transportation or esterial presented itself.

Roads outside the city were repaired and maintained first by the Army Engineers and Later on to the rear of the Army area by the Base Section Engineers. Temporary bringed were built according to the same plan. Enough bringes were mailt to permit an ample flow of essential traitie. Permanent repairs to roads and bridges are left for the City and Province to accomplish later on.

The Base Section Commander was obliged to impose restrictions on animal-drawn and human-drawn civilian vehicles. I also was put into effect which only allowed such vehicles to cross the main arteries at certain points and not to proceed on line main arteries other than for the shortest possible istance. This accelerated the flow of military trailic. A stailar thomas ill probably be necessary in any occupied Latin content.

A portion was instated upon of forcing Local City

agenties to pile their spoil from street repairs on to licemike and not in the streets. The tendency was to block to treffic in the streets, possibly so that the perestrian successful takes with confort. This created an impossible situation in an agen blosely supporting tactical troops and had to be con-

- age because of the character of their construction. The large stone visuacts which had been smashed in were created by the combined efforts of the contraction of the put into operation by the combined efforts of the contraction of the troops and civilians working under the instruction of the contraction of the troops and civilians working under the instruction of the contraction of the cont
- to become more serious with the advent of the fig-or and som. This was finally taken over by the Base Little was finally taken over by the Base Little was making no her by. The Base Scotton Command that all possible city facilities, which includes about fift horse-drawn venicles, and about one hand carts, be utilized. To achieve this, close the crystal necessary as the city officials seem to be in the city officials seem to be in the city officials seem to be in the city officials army transportation, the holis with the disposal of the many piles of green garbage it throughout the city.
- are quite ineffective, and the Carabineri who does a merican state police. The Carabineri of Italy the tarized and occupy approximately the same status that civil police. The A.M.G. took over the supervision and the Commanding Officer of the Metropolitan area work in co-operation with the Metropolitan Area work in co-operation and British Military police and were, then to them, on the contrary U. S. troops, particular tactical troops, held up the Carabineri, even taking the price of the preventing the state of the second price of the second

ni The A.M.C. took ever part of the transportation in food and civillan suggiful discover, having considerable discould be appeal to the Base fortion Communer for help there and more frequently. It is appearably only a matter of the when the Base Section Communeration of the charged, not only with the unlocated, as he now an appearable in the storage and distribution of these supplies, but with the storage and distribution of these supplies.

The evacuation of civilians from requiritioned cliffers and the care of the many evacuate who are continued for the publicant between the lines by the retreating version roof have both been partially handled by A.M.G. In such roof have both been partially handled by A.M.G. In such move ever, a considerable amount of Army nelp has been moved from they have a habit of assembling all the civilians in the mean about to be evacuated by them, results the civilians to be evacuated by them, results the civilians between the lines where they must be cared for and picked by the advancing allied troops. This is course from Corman foods from congestion and creates a further atrain on the Allied system of supply.

the find. In the area from the front line to the rear of the find is of important assistance to the military either a large disif, they of course are more constantly in the with the civilian authorities than the army of mase lection is that the civilian authorities than the army of mase lection is the find time to be. However it would been that it is that assistance was given to the Army Communican and to one beside the Commander, the situation from the rear boundary of the large Section forward could be worked out in a more order.

Colonel, C.E.

(XXXX)

Mind I LABOR

- The notes are based on experience with civilian labor the life. It Algeria and Tunisia, and that of our "Co-ballic" in Italy.
- The werall labor pool of the Base Section in the local book sentioned. Is arranged or gathered together and lightered to the using services by the Civil Affairs officer of the base Furchesing officer, whichever is the title given. It is the responsibility of the head of this Section to see the lighter is hired at established and agreed upon prices. It stealing of employees from one service by another using service offering greater inducement, should not be allowed. It is estably found necessary to use food to augment cash partially but any system of paying partially with food must be interdired by all using services and all hiring agencies. Its determination and co-ordination of a standard incor scale useful be pre-determined and agreed to by all interested paids before it is put into effect, not afterwards.
- The total number of civilian Labourers employed no sally tuns into several thomsands. These civilian workers are troops leaving troops available for such jobs as cannot be done by civilians. The assistance of the local actionation the always collicited and utilized to the utmost to outsin suticient labor. In case of any question, the fact co-operation of material remarks of the civil authorities still exist, must be firsty insisted upon.
- All morsel functions of the city or town government about he prosptly re-constituted and again put in operation. It was be appreciated, however, that these agencies have long limited about of their organization, most of their will to have practically nothing to the disagrammed, and they will have practically nothing the disagrammed.
- This of the limit beers, it is of the utrost importance in This of the utrost importance in the Industry and Industry the Utrost Industry in the Industry i

At it intime wide organization will pay blg dividends in witten back in use e ulpreat which has been hidden out, in we late resources, and in general technical information.

Lip given to the Travaux Public in the form of equipment and recessory and of the greatest advantage.

6. Areb labor was found to be poor. The workman was abyer 1 by week, unaccustomed to work continuously or hard, was accustomed to primitive setupes. It was only the exceptional American supervisor who could not setligiately results out of the Arabs.

Italian labor (south of Italy) has much the same trapped characteristics as the Arab. He is perhaps a little enerter; which makes him less dependable as his smartness lines an outlet mostly in devising schemes to steal and loaf.

nonesty. However it must be remembered that food will undoubtedly be the most important item, and cash payments of little importance. This will certainly be true while there is practically nothing that can be purchased.

- The biring systems used in Algeria, Turisia and Italy have all been along the same lines as follows:
- devia labor as early as possible, always before some dead-line of the day before.
- b. The Section in charge of the gathering together of the labor pool through its civilian contacts, generally according by 0700 hours the gathering together of the necessary number of employees at one or more centrally located assembly pools.
- c. Zich using inction sends to the pool(s) one or more officers with recessing transportation and transports his car-
- Lesson and been to be profit to the employees are

- e. For a thereby-four hour tour this program is re-
- For certain skilled help it has generally been necerast for a using service to set-up its own bus line to collect and deliver comptantly employed individuals.
- The use of the civilian contractor both direct and through agencies like the Travaux Public has shown fair results. These contractors must be continually and carefully watched in over to maintain adequate production. The Engineer must be properly to furnish supplementary equipment including transportation, and to provide many supplies. Contractors in Axis occupied territory have become accustomed to being held up by difficulties in transportation, equipment and supplies. The idea stop and wait for someone else to do something to remedy the situation.
- 10. In Tunisia the Engineer, on entering the territory, gethered into his equipment pool all equipment, road, concrete, and so forth, giving temporary receipts where it was possible, for such equipment as was taken. This equipment was in most cas is broken down and not usable in the state in which it was Toung The E.B.S. Engineer had the equipment repaired by the Cintenance and Shop Companies as promptly as possible. It was ther used by U.S. engineer troops or often loaned back to lo al constitutes sometimes its own owner, under specific conditions for the user As the motive power, fuel etc., comes from the coccuping forces, this proved to be a satisfactory method of sastiling that the equipment was put to its full use. Morecver, this nethod which might possibly be termed "high-handed" set up no resentment shatsoever. On the contrary it seemed to meet alth the full satisfaction of our allies who possess, and protable at 1 for some time in the future, possess so fee means of in lying thenselves.

DONALD B. ADAME, Colonel C.F.

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OWILL LABOR

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- anormal functions of the city or lown government should be promptly re-tonstituted and again put in operation. It is be appreciated, however, that these agencies have to their wall to their organization, most of their wall to the precise of their wall to the process of their wall have processed.
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- officer with necessary transportation and transports his car
- At the end of the work period the employees are transported back to the pool in the same francon.

- The state of the s
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- The use of the divilian contractor both direct and the product of the transport of the tran
- It. In Tunisia the Engineer, on entering the territory, matical into his equipment pool all equipment, force, concrete, and in forth, giving temporary receipts where it was possible, for most equipment as was taken. This equipment was in wait Zous. The R.B.S. Ingineer had the equipment replied by the Maintenance and Shop Companies as promptly as published. It is Manufact by U.S. engineer troops or often loaned back to an contractors, sometimes its own owner, under opecitic continues the use. As the motive power, fuel etc., donne from the occupying forces, this proved to be a suturisator, and a that the equipment was put to its full use. Moreover, this rethod which anger possibly be termed "high-man d" " to me resultment whataoever. On the contrary it seemed to meet station and satisfaction of our allies who possess, and pro-The future, pounds to me in the future, pounded to low me int. o dely the diensely en.

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 - 2. The A.M.G. is divided into the following:
- The District organization, which more or less conforms to the "International Line" between the U.S. forces and the British forces.
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- The A.M.G. concerns itself, among other things, with
 - i. City Utilities. (gas, water, electricity.)
 - Streets roads, and bridges.
 - C. Berere garbage removal and sanitation in general.

- a. Clark in policies.
- Preservation of National Monuments.
 - lllackerket activities.
- he Food, transportation and supplies for civilian
- Schools.
 - Macuees.
- In many of its activities, because the A.M.G. was severely restricted as to its means and because many of its attennation a direct bearing on the tactical troops, the Base Section Commander or his representative, was obliged to take over in whole and in part.
 - City Utilities.
- a. Initially, an adequate supply of water for the City of Naples was restored soon after the occupation of the city by the Arty Engineers. Service was maintained by base Section Water Supply units, by Engineer Utility units, and L. personnel of the local Water Company.
- b. Gas service was in part, initially turned on o, process of A.M.G. Because of lack of proper carnings, some asphyxiations of milibary personnel occurred, and because of Tidicar proper testing of the system there were some mino. explostons. This omesa the rehabilitation of the gas system to be taken over by the Base Section Commander. by his orders, was later turned on in certain parts of the City, after proper stops had been taken to warn civilian as well as military personnel, and proper engineering tests had been made to prevent the accumulation of gus pockets. The assistance of Base Section technical troops, namely a Pipe Line unit, was buy-Light half mit part of the gas plant in better producing condition.
- The initial supply of plactric power was brought into the they thrown the piforth of army Engineers, supplemented in Bare Bertion entempor These troops repaired transmission

tinued lack of up-keep. The Base Section Engineers took over part of the job of clearing debris and repairing the arterial etreets, utilizing to the maximum all of the city's facilities. This required a considerable number of U. S. Engnineer transportation, and engineer equipment. Close supervision and firm policy was necessary to persuade the city authorities to put a sufficient number of workers on the street in the many small jobs where no question of transportation of material presented itself.

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- i. The evacuation of civilians now require the care of the many evacuees who are continue to being pushed out between the lines by the retreating definitions have both been partially handled by A.M.G. In each case, however, a considerable amount of aimy nelp not been necessary. It is to be noted that as the German are operated backback they have a habit of assembling all the civilians in the area about to be evacuated by them, reaving the civilians between the lines where they must be carea for and picked up by the advancing allied troops. This of course frees term of roads from congestion and creates a further strain on the lines where of supply.
- 8. From observation it is difficult to understand now the A.M.G. in the area from the front line to the rear of the Base Section is of important assistance to the military elements a large staff, they of course are more constantly in the civilian authorities than the army or Base section lands ander can find time to be. However it would seem that it staff assistance was given to the Army Commander and to have Section Commander, the situation from the rear soundary of the Base Section forward could be worked out in a more order to fashion than under the present set-up.

DONALD B. AL MB, Colonel. C.E.

HEADQUERERS FIFTH ARMY CSS. SPECTAL DETACHMENT G-2 APO 464, U. S. ARMY

20 January 1944.

SUBJECT: Notes of Don McKay's Opinion on AMGOT.

TO : General Domovan.

- 1. Comments made by Don McKay and his group to your question "What's wrong with AMGOT" were:
- 2. Civil Affairs Branch was not equipped to handle the language, had insdequate Italian speaking personnel which made it necessary to have papers and documents translated into English. This limited the volume and extent of work handled.
- b. Civil Affairs was held down (ie held back) in its work waiting for an Italian Government to jell.
- caused by the merger with the Allied Control Commission.
- d. Interference by Military Authorities prevented AMGOT getting off to a sound start with the population because civilian supplies were not allowed to come in early and in volume. (Should have landed about same time as first assault wave).
- e. Malnutrition of population is a major problem to be handled. Here general group discussed:
 - (4). Elack Market.

(2). Graft by local officials.

- (3). Inflation hence civil servants for ed to
- (4). Nutrition difficulties and the Black Market could be dealt with by adequate distribution of food. Means suggested was for army to control the distribution down to the individual Italian.
 - 2. Porther comments of McRey and his group were:
- That Martial Law administered by the Army would

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- ted for lower-rapeing working level officers and men.
- 2 Problems feeling AMGOT were rough, hard ones and thenkless tasks were the lot of the staff.
- to recruit and train Italian units of ten men each, and using as the appeal and purpose for the organization the regeneration of the fighting spirit in the better Ttalians.

C. S. VANDERBLUE, Colonel; SC.